



He aha te mahi a ngā minita me
ngā āpiha ki te whakawhanake i te
mahere whakaheke putanga tuatahi
— ā, me pēhea e pai ake ā muri

Tuhinga whakarāpopoto

Hepetema 2023



Parliamentary Commissioner for the Environment
Te Kaitiaki Taiao a Te Whare Pāremata

Ka taea tēnei tuhinga te tārua ina whakaatuhia te mātāpuna. E wātea ana tēnei tānga me ētahi atu tānga hoki nā Te Kaitiaki Taiao a Te Whare Pāremata ki pce.parliament.nz.

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Atahanga uhi: Te kino o te Huripari Gabrielle, Pepuere 2023, Te Matau-a-Māui; Leonie Clough, Unsplash.

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Hepetema 2023



Simon Upton



Parliamentary Commissioner for the Environment

Te Kaitiaki Taiao a Te Whare Pāremata

Ngā mahere whakaheke putanga

1

Kua whakaturea e Aotearoa ngā whāinga whakaheke putanga kia whakatutuki i ōna kawenga panoni āhuarangi ā-ao. E herea ana te Minita Take Āhuarangi i raro i te Climate Change Response Act 2002 (hei reo mō te Kāwanatanga) ki te whakaputa i ngā mahere whakaheke putanga (ngā ERP) ki te āwhina kia whakatutuki i aua whāinga.

Me tāpiri ki ia mahere:

- ngā kaupapahere e hāngai ana ki te rāngai
- he rautaki rāngai huhua hei whakatutuki i ngā mahere pūtea putanga
- he rautaki ki te whakamauru i ngā pāpātanga e puta mai ana i te whakaiti i ngā putanga me te whakapiki i ngā unuhanga ki ngā kaimahi me ngā kaitukumahi, ngā rohe, ngā iwi me ngāi Māori, me ngā hāpori whānui.

Ka taea hoki te te Minita Take Āhuarangi te tāpiri ki te mahere “ētahi atu kaupapahere, rautaki rānei” e hiahiatia ana.¹

E whakaturea ana te mahere hou i ia rima tau i runga i te rāngai wā e tīaroarotia ana me ngā mahere pūtea putanga. Me tāpiri ki ia mahere ngā kaupapahere tauwhāiti me ngā rautaki whānui. E tohutohua ana te Minita Take Āhuarangi e ana āpiha tae atu ki ngā āpiha nō ngā kōpaki kē. Waihoki, ka whakarato He Pou a Rangi te Kōmihana Panoni Āhuarangi i te tohutohu mātanga motuhake. Heoi anō, e whakaturea ana te minita ki te whaikaaro noa ki te tohutohu a te Kōmihana.

I tukuna te ERP tuatahi i te Mei o 2022. Me tuku te ERP tuarua ā te Tihema o 2024.

¹ Climate Change Response Act 2002, s 5ZG.



Te take o te arotake



He nui rawa ngā kōrero mō te ihirangi o te ERP tuatahi. I whakatū te Kaitiaki Taiao a Te Whare Pāremata i te arotake kia mārama he aha ngā akoranga e puta ana i te ara i tū ai te ERP tuatahi, kua ko te tiro anō ki ngā kaupapa ōrite. He aha i pai ai, ā, me tōai? He aha e taea ai te whakapai ake ina whakatū ana i ngā mahere anamata? He aha ngā tūmomo aronga me whakarato e ngā minita ki ngā āpiha? Me pēhea te whakapai ake i te tohutohu e tukuna ai ki te hunga whakatai? He aha ngā pātai uaua me pātai e ngā minita ki ngā āpiha?

Ko te whāinga matua o te arotake hei āwhina i te hātepe rite me te pakari mō ngā ERP anamata, ahakoa ko wai te kāwanatanga. He mea waiwai ka tautoko te hātepe whakaputa ERP i ngā tirohanga tōrangapū me ngā haukiri rerekē o ngā kāwanatanga anamata. E tika ana ka whakarato ngā tūtohu i te anga hātepe e taea ai te tōai e ngā minita ka whai ake, me te kore hanga anō i te wīra. Ka āhei hoki te anga te ārahi i ngā ngā āpiha mō ngā tohutohu e hiahia ana kia whakarato wawe ki ngā minita hei tautoko i te hātepe ERP.

Ka aro atu te arotake ki:

- te mauhanga tuhinga whānui i whakaputaina i te whakaritenga o te ERP tuatahi
- he mauhanga tuhinga iti iho o ngā arotake i whakamātau kia mārama i muri iho ki te hātepe ERP
- he uiuinga maha me te hunga i tino whai wāhi atu ki te hātepe, tae atu ki te Pirimia, ngā minita matua o te kāhui minita me te whānuitanga o ngā āpiha.

Te hātepe hei whakaputa i te mahere whakaheke putanga tuatahi

Ngā wāhanga o te hātepe ERP

2020

- Ngā wānanga whakawhiti tari
- Tohutohu a ngā āpiha
- Whakataunga matua a ngā minita
- Hātepe ā-ture

Te whakarite me te whakamahere

HĀNUERE – MĀEHE
 ĀPERIRA – HUNE
 HŪRAE-HEPETEMA
 OKETOPIA – TIHEMA

- I whakatūria te rōpū āpiha whakawhiti tari
- I whakatūria te rōpū raraunga panoni āhuarangi me te whakataura
- I whakatūria te rōpū kaiwhakahaere whakawhiti tari
- Ka ahu whakamua te mahi mō te rautaki whanaketanga putanga iti karioi
- Te whakaputanga o ngā mahi whakaaro 20 a ngā tari
- Ka whakaputaina e te Pāremata he ohotata āhuarangi
- Ka whakatūria te Climate Response Ministerial Group
- Te mahinga whakawhiti tari matua tuatahi mō te whakahaere i ngā whakawhiti whiwhiwhi
- Ka timata te mahi ki te Nationally Determined Contribution

2021

He whakataura i te whakaheke putanga me ngā mahinga tata

Te urupare ki ngā tohutohu a te Kōmihana

Te uiuinga me te hunga tūmatanui

Te tuhi i te ERP hukihuki

HĀNUERE – MĀEHE
 ĀPERIRA – HUNE
 HŪRAE-HEPETEMA
 OKETOPIA – TIHEMA

- Ka whakaputa te Kōmihana i te tohutohu hukihuki
- Ka timata a MfE ki te whakarato i te ārahi ki ngā tari kāwanatanga e pā ana ki te anga me ngā herenga o ERP
- Ka whakarato ngā tari kāwanatanga i ngā tohutohu huhua ki ngā minita
- Whakaaetanga o te korahi, te hātepe, te noho haepapa me te anga wā o te ERP
- Ka tuku te Kōmihana i te tohutohu whakamutunga ki te minita
- Whakataunga matawhānui e whakaaetia ai mō ngā mahere pūtea putanga tuatahi e toru
- Whakaaetanga ki te whakaroa i te wā ā-ture mō ngā mahere pūtea tuatahi e toru e whakaaetia ai me te ERP
- Ka whakaputa te Kāwanatanga i te tuhinga matapaki ERP
- I whakahoutia te Nationally Determined Contribution (NDC1)
- I whakaaetia te ahunga ki te ERP

2022

Te whakarite i ngā whaka- taunga kaupapahere me te pūtea whakamutunga

Te tuhi hukihuki whakamutunga me te tānga

HĀNUERE – MĀEHE
 ĀPERIRA – HUNE
 HŪRAE-HEPETEMA

- I whakamahia ngā whakataunga kaupapahere whakamutunga e ngā minita
- Ka tuku te Tai Ōhanga i te tohutohu mahere pūtea ki te Minita Tahua me ngā minita mahere pūtea
- Ka whakaaetia ngā mahere pūtea putanga marohi
- Ka whakaotia ngā whakataunga tahua
- Ka tāngia te ERP1
- Ka pānuita Tahua 2022
- Ka whakatinanatia ōkawatia te Climate Change Chief Executives Board hei poari tumu whakarae whakawhiti tari kāwanatanga

Hoahoa 1: He rārangi wā o te whanaketanga o te mahere whakaheke putanga tuatahi kua whakangāwaritia. Nā PCE.

Ngā whakataunga me ngā tūtohu matua

Kāore e kore, ko te mahi e pēnei ana te nui, i mahia mō te wā tuatahi, ka whai i te āhuetanga nui o te ako mā te mahi. He hē i roto i ngā hātepe i pai rawa te whakatakoto – waihoki, ina e whakahaeretia ana i waenganui i te mate urutā. Ko te mea nui, e whakatutuki ana te mahere i whakaratohia i tērā e whakaturea ana e te ture. Otirā, ka taea te āta arotahi me te ngāwari haere o te hātepe, me te ahunga a te Kāwanatanga e noho ana hei tūāpapa.

I ako te katoa – ngā minita me ngā āpiha – i te hātepe o te hanga i te ERP1. E whakatinanahia kētia ana ētahi whakapaitanga angitu hei whakarite mō te mahere tuarua. Ko te pūtake o ngā tūtohu a te Kaitiaki Taiao a Te Whare Pāremata kia whakakaha, me te tāpiri ki ngā panoni e whakahaerihia tonuhia ana.

Kāore he anga kaupapahere mārama

Kāore ngā minita i aro atu ki ngā kōwhiringa matua me ngā whakawhitinga i mua i te aroaro. Kāore hoki rātou i tūhura i ngā ara kē ka āta whakaatu i aua take. Nāwai rā, i tuku ngā āpiha i ngā pātai tāparepare matua ki mua ki te aroaro o ngā minita. Otirā, kāore rātou i tuku i aua pātai hei pūhera mārama, he tōmuri hoki te wā i pātangia ai. Nā reira, kāore e taea e ngā minita te whakarato tētahi anga kaupapahere mārama hei ārahi i ngā mahi a ngā āpiha.

Kāore ngā āpiha, ngā minita hoki i noho me te pātai: he pēhea te mārama ki ngā tohutohu katoa a te Kōmihana? Me pēhea e whakatinana i te whakaaro ā-pūnaha me te arotahi puta noa i te ōhanga e tautuhi ai i ngā wāhanga matua o te kauwhiti me te whakamana i ngā āhuetanga katoa o te mahere te whakakotahi kia mārama ai? Mēnā i tīmata ngā āpiha ki te whakaaro mō ngā take whakaanga matua hei urupare mā ngā minita, kua rite ngā tāngata katoa kia tika te whaiwhakaaro.

Ko ngā pātai tāparepare me patai

- He aha te whānuitanga o te whakawhirinaki a te Kāwanatanga ki ngā taputapu kaupapahere puta noa i te ōhanga, hei whakatairite ki te huhua o ngā hāpaiora tīpako e whakaritea ana ki ngā rāngai motuhake, ngā kaitākaro me ngā rōpū kiritaki?
- He aha ngā tukunga iho tuari e tino āwangawangahia ana? Ka aha te Kāwanatanga ki te whakatika?
- Me takoto te kawenga moni ki hea?
- Me pēhea te hangarite i waenganui i ngā putanga tōpūtanga me ngā putanga whakamau, ā, he pēhea te rahi o te whakatutuki i aua whakaheke ā-motu, ki tāwāhi rānei?
- He pēhea te rahi o te arotahi ki te whakaheke putanga ā kō ake nei (arā i roto i te wā mahere pūtea putanga e heke mai nei) kua ko te whakatakoto i ngā tūāpapa mō ngā whakaheke anamata?

Me pātai ēnei pātai tāparepare nō te tīmatanga, ā, hei pūhera. Kei roto i aua pātai katoa ko ngā hiraunga ōhanga, puta noa i te pāpori hoki, ā, me whakautu kia whakarato i te mahere me ngā kaupapahere mārama, kāore i te taupatupatu tētahi ki tētahi. Kāore e kore, ina waiho ki te mutunga me te whakatakoto i ngā whakautu ki te ahunga, mai i raro, e hāngai ana ki te rāngai, ka whakaatuhia ngā taupatupatu e tika ana kia uruparehia i te tīmatanga.

Tūtohu 1: Mai i te tīmatanga o te hātepe, me urupare ngā minita, me ngā tohutohu a ngā āpiha, i ētahi pātai taumata teitei ruarua ka noho hei anga ki te āwhina ki te whakaea i ētahi o ngā whakawhitinga matua e whakarewahia ana e ngā kaupapahere rerekē.

Kei te noho tonu ngā pātai mō te mahi tonu o Tiwai Point Aluminum Smelter, i atahanga. Ko te katinga o te wheketere ka ngāwari ake te whakatutuki i ngā mahere pūtea putanga.
Atahanga: David Unger, Flickr.



He nui rawa te arotahi ki te tatau i ngā kaupapahere e hāngai ana ki te rāngai, ā, he moata rawa

I arotahi te hātepe ki ngā rāngai takitahi me te mahere pūtea putanga tuatahi, kua ko te whakarite i te ranunga kaupapahere e hāngai ana ki te whakahaere i te whakawhitinga karioi. Mā ngā mahi tatau puta noa i te kāwanatanga e ngākau titikaha ai ka whakatutuki ngā kaupapahere whakamauru katoa i te mahere pūtea – tētahi mea e whakaturea ana me whakaatu pono e te kāwanatanga. Engari kāore i te whakamārama mēnā hui katoa he pūhera mārama.

Te whakawhirinaki rawa ki te tohutohu a te Kōmihana me te tātaritanga ngoikore o ngā whakawhitinga a tēnā rāngai, a tēnā rangai me te iti o te whaiwhakaaro ki ngā ara rerekē

Ko te tohutohu a ngā āpiha mō te katoa o te ōhanga i arotahi ki ngā whakarerekētanga o ngā tohutohu a te Kōmihana, kua ko te mahi hihiri. Kāore i tautuhi i ngā ara karioi torohū mō ngā mahere pūtea putanga tuatahi e toru, mō te rā whāinga rānei o 2050.

I te ngaro ngā tātaritanga pūnahanaha o ngā ara torohū hei tūhono i te wawata teitei o te ōhanga whakamau kore me ngā pūhera kaupapahere mārama. I te mahinga, kāore i māramatia te raruraru e uruparehia ana e ngā āpiha hei whakawhitinga ōhanga (e hiahia ana i tētahi whakahaerenga) engari kē hei mahi tatau e hāngai ana ki te whakatauiratanga o ngā torohū whakawhitinga.

I te mutunga o te rā, mā ngā kaitōrangapū, kua mā te Kōmihana, e whakarite ngā whakataunga uara ā-pāpori, ā-ōhanga, ā-tōrangapū hoki hei whakatau i te ara tika kia takahia, ā, he aha te miramiratanga tika mā ia kaupapahere takitahi. Kia tautoko i ngā minita e whakatau ana, me arohaehae te tātaritanga a ngā āpiha i te tohutohu a te Kōmihana me te whakarato i ā rātou ake tohutohu mō ngā ara taumata rāngai e whakaatu ana i ngā āhuatanga huhua tae atu ki te 2050. Mā te whakamahi i ngā pātai tāparepare matua i whakahuatia ki te tūtohu tuatahi e āwhina ki te whakamārama i ngā mahinga tatau, ki te whakatūturu kei te ara tika te Kāwanatanga ki te whakaputa i te mahere mārama, me te āwhina ki te tautuhi i ngā ara rerekē.

Tūtohu 2: Me mātai ngā minita me ngā āpiha i ētahi ara torohū, kua ko te mea kotahi, hei whakatutuki i ngā kawenga whakamauru o Aotearoa.

Nā te hautūtanga tōrangapū mai i runga ki raro, otirā nā te Pirimia, i wetewete i te hātepe mahere whakaheke putanga

Ahakoia ka noho haepapa ā-ture te Minita Take Āhuarangi mō te ERP, kāore e kore ko te minita kotahi anake o ngā minita maha, ā, mā tēnā minita, mā tēnā minita e whakaaro te whakawhitinga ā-ōhanga, ā-pāpori hoki e whakaratoa ai e ngā ERP. Kāore e taea e te minita takitahi te whai kawenga mō te tirohanga a te kāwanatanga katoa e hiahiatia ana ki te whakatinana i te pūhera kaupapahere nui. E tika ana mā te Pirimia e ine me te whakahaere i ngā kōwhiringa me te whakaarotau e hiahiatia ana.

Ko tētahi āhuetanga pai o te hātepe ERP1 ko te Pirimia hei Heamana o te Climate Response Ministerial Group. I whakatūturu te hautūtanga a te Pirimia i whakaarotau ia minita i te wā, ngā rauemi me te tohutohu ki ngā āpiha, nā reira e auaha ana i ngā āhuetanga e puta mai ai te tirohanga a te kāwanatanga katoa. Heoi anō, ka taea kia mārama ake te tohutohu minitatanga kotahi me te whakarato ki ngā āpiha i te wā moata o te hātepe.

Tūtohu 3: Me whakarato tonu te Pirimia i te hautūtanga tōrangapū hohe i runga i te mahere whakaheke putanga.

Me āta arotahi ngā wānanga whakanōhanga ki ngā pātai tāparepare me ngā take whakawhiti

He hinonga pai ngā whakaritenga kāwana pērā i te Climate Change Chief Executive Board me ngā rōpū whakawhiti tari kāwanatanga huhua hei kōkiri i ngā take rautaki me te whakarato i te tohutohu whakawhiti rāngai ki te hunga whakataua.

I te whakaritenga o ERP1, te āhua nei kāore e taea e te poari te whakarato i te arotahi ki ngā taupuhipuhi, te whakaraupapa i ngā mahi matua, ngā whakawhitinga matua ōhanga katoa rānei. Ka taea kia kaha ake te poari ki te whakahau i ngā tari kāwanatanga ki te whakaputa i te tohutohu kotahi mō ngā ara torohū ōhanga katoa.

Tērā pea he tepenga ki te āheinga o te Manatū Taiao (MfE) ki te whakarato i te hautūtanga motuhake, nā te āmāimāi a te Hēkeretari mō te Taiao hei tumu whakarae o MfE me te Hea o te poari. I herea a MfE ki te whakarato i te tohutohu kōpaki ki ana minita me te whakarato i te tohutohu mahi tahi 'motuhake' hoki ki te Climate Response Ministerial Group. Mā te hea motuhake e tautokohia ana e te tohutohu motuhake nui e whakamāuru pea i te taupatupatu i aroā.

Tūtohu 4: Me arotahi ngātahi ngā tumu whakarae ki te kōkiri i ngā whakataunga whakawhiti tari kāwanatanga me te tohutohu motuhake me te hea motuhake.

Me whakapai ake te hautūtanga whakawhiti kāwanatanga me te whakaritenga tari kāwanatanga takitahi

I uru ngā tari kāwanatanga ki te hātepe me ngā āhuatanga rerekē o te whakarite me te rauemi. Ina titiro whakamuri he maha ngā tari kāwanatanga kāore i tino whakaarotau i te ERP1. E mārama ana i ngā matapakī me ngā āpiha i ohorere ngā āpiha ki te nui o te mahi e hiahiatia ana ki te whakaoti i te ERP. Ina āta pātai tōtika ngā minita ki ngā tari kāwanatanga mō ngā kaupapahere awhero ake, kāore anō te mahi kia oti i ētahi tari kāwanatanga. Ahakoa i whiwhi ētahi tari kāwanatanga ki ngā pūkenga kaupapahere āhuarangi pūmau pērā i te whakatauirā, he uaua mā ngā tari kāwanatanga te whakawhiti i aua pūkenga pūmau ki ngā tīma whakawhiti tari kāwanatanga.

Tūtohu 5: Me kawatau ngā minita me ngā tumu whakarae i te rauemi i roto i ō rātou tari kāwanatanga hei whakawhanake i te mahere whakaheke putanga me te tātaritanga kaupapahere āhuarangi.

Tūtohu 6: Me pūnahanaha, me rite hoki te whakatauirā i ngā ara e hāngai ana ki ngā rāngai, ki te katoa o te ōhanga anō hoki.

Me piki te pai o te uiuinga me ngā iwi me ngāi Māori

Mā te Climate Change Response Act e here te Kōmihana me te Kāwanatanga ki te whakatūturu e tika ana te uiuinga me te hunga tūmatanui. I whaimōhio ngā tūtohu a te Kōmihana ki te uiuinga me ngāi Māori. He iti noa iho ngā whakamātau i muri tata iho a te Kāwanatanga ki te uiui me ngā iwi me ngāi Māori, ā, kāore i te pai. Kia tōkeke ki te Kāwanatanga, i aukati te mate urutā i te hātepe uiuinga.

Ka whakamahia te uiuinga a Ihirangi me MfE hei whaimōhio ki te whakawhanake i te upoko whakamana ngāi Māori me ana kaupapahere.² I toro atu ētahi atu tari kāwanatanga ki ō rātou ake tūhononga uiuinga hei uiui me ngā iwi me ngāi Māori. Kāore i te mārama he pēhea te uiuinga me ngā iwi me ngāi Māori i whakaaweawe tōtika i te tātaritanga kaupapahere me ngā whakataunga a te Karauna.

Kāore e kore he uaua te whakahaere i ngā wāhanga nekeneke nō ngā tari kāwanatanga huhua. I meatia i a MfE taua kawenga engari he nui rawa ōna kawenga hei whakahaere.

Tūtohu 7: Me ārahi te rōpū motuhake i te uiuinga me ngā iwi me ngāi Māori, ā, ka tuku tōtika ki te tātaritanga me ngā whakataunga.

² Ko Ihirangi te peka whakahaere o Te Pou Take Āhuarangi (Kaiārahi Take Āhuarangi) mō te National Iwi Chairs Forum.

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